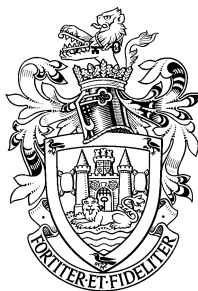


GUILDFORD BOROUGH COUNCIL



MOSELEY MAYOR

Contact Officer:

John Armstrong,
Democratic Services and Elections Manager
Tel: 01483 444102

28 March 2022

To the Councillors of Guildford Borough Council

You are hereby summoned to attend a meeting of the Council for the Borough of Guildford to be held in the **Council Chamber, Millmead House, Millmead, Guildford, Surrey GU2 4BB** on **TUESDAY 5 APRIL 2022** commencing at 7.00 pm.

Tom Horwood
Joint Chief Executive of Guildford and Waverley Borough Councils

Millmead House
Millmead
Guildford
Surrey GU2 4BB

www.guildford.gov.uk

WEBCASTING NOTICE

This meeting will be recorded for live and/or subsequent broadcast on the Council's website in accordance with the Council's capacity in performing a task in the public interest and in line with the Openness of Local Government Bodies Regulations 2014. The whole of the meeting will be recorded, except where there are confidential or exempt items, and the footage will be on the website for six months.

If you have any queries regarding webcasting of meetings, please contact Committee Services.



THE COUNCIL'S STRATEGIC FRAMEWORK (2021- 2025)

Our Vision:

A green, thriving town and villages where people have the homes they need, access to quality employment, with strong and safe communities that come together to support those needing help.

Our Mission:

A trusted, efficient, innovative, and transparent Council that listens and responds quickly to the needs of our community.

Our Values:

- We will put the interests of our community first.
- We will listen to the views of residents and be open and accountable in our decision-making.
- We will deliver excellent customer service.
- We will spend money carefully and deliver good value for money services.
- We will put the environment at the heart of our actions and decisions to deliver on our commitment to the climate change emergency.
- We will support the most vulnerable members of our community as we believe that every person matters.
- We will support our local economy.
- We will work constructively with other councils, partners, businesses, and communities to achieve the best outcomes for all.
- We will ensure that our councillors and staff uphold the highest standards of conduct.

Our strategic priorities:

Homes and Jobs

- Revive Guildford town centre to unlock its full potential
- Provide and facilitate housing that people can afford
- Create employment opportunities through regeneration
- Support high quality development of strategic sites
- Support our business community and attract new inward investment
- Maximise opportunities for digital infrastructure improvements and smart places technology

Environment

- Provide leadership in our own operations by reducing carbon emissions, energy consumption and waste
- Engage with residents and businesses to encourage them to act in more environmentally sustainable ways through their waste, travel, and energy choices
- Work with partners to make travel more sustainable and reduce congestion
- Make every effort to protect and enhance our biodiversity and natural environment.

Community

- Tackling inequality in our communities
- Work with communities to support those in need
- Support the unemployed back into the workplace and facilitate opportunities for residents to enhance their skills
- Prevent homelessness and rough-sleeping in the borough

Time limits on speeches at full Council meetings:	
Public speaker:	3 minutes
Response to public speaker:	3 minutes
Questions from councillors:	3 minutes
Response to questions from councillors:	3 minutes
Proposer of a motion:	10 minutes
Secunder of a motion:	5 minutes
Other councillors speaking during the debate on a motion:	5 minutes
Proposer of a motion's right of reply at the end of the debate on the motion:	10 minutes
Proposer of an amendment:	5 minutes
Secunder of an amendment:	5 minutes
Other councillors speaking during the debate on an amendment:	5 minutes
Proposer of a motion's right of reply at the end of the debate on an amendment:	5 minutes
Proposer of an amendment's right of reply at the end of the debate on an amendment:	5 minutes

AGENDA

1. APOLOGIES FOR ABSENCE

2. DISCLOSURES OF INTEREST

To receive and note any disclosable pecuniary interests from councillors. In accordance with the local Code of Conduct, a councillor is required to disclose at the meeting any disclosable pecuniary interest (DPI) that they may have in respect of any matter for consideration on this agenda. Any councillor with a DPI must not participate in any discussion or vote regarding that matter and they must also withdraw from the meeting immediately before consideration of the matter.

If that DPI has not been registered, the councillor must notify the Monitoring Officer of the details of the DPI within 28 days of the date of the meeting.

Councillors are further invited to disclose any non-pecuniary interest which may be relevant to any matter on this agenda, in the interests of transparency, and to confirm that it will not affect their objectivity in relation to that matter.

3. MINUTES (Pages 9 - 28)

To confirm the minutes of the budget meeting of the Council held on 9 February 2022.

4. MAYOR'S COMMUNICATIONS

To receive any communications or announcements from the Mayor.

5. LEADER'S COMMUNICATIONS

To receive any communications or announcements from the Leader of the Council.

6. PUBLIC PARTICIPATION

To receive questions or statements from the public.

7. QUESTIONS FROM COUNCILLORS

To hear questions from councillors of which due notice has been given.

8. **APPROACH TO THE REVIEW AND POTENTIAL UPDATE TO THE LOCAL PLAN: STRATEGY AND SITES (2019)** (Pages 29 - 38)

9. **LOCAL GOVERNMENT COLLABORATION - APPROVAL OF INTER-AUTHORITY AGREEMENT AND ESTABLISHMENT OF A JOINT GOVERNANCE COMMITTEE** (Pages 39 - 66)

10. **WEST CLANDON NEIGHBOURHOOD PLAN** (Pages 67 - 122)

11. **PRE-ELECTION PUBLICITY GUIDANCE** (Pages 123 - 132)

12. **COUNCILLOR CHRIS BLOW** (Pages 133 - 136)

13. **DIRECTORS' PAY AWARD 2022** (Pages 137 - 140)

14. **MINUTES OF THE EXECUTIVE** (Pages 141 - 158)

To receive and note the attached minutes of the meetings of the Executive held on 25 January and 24 February 2022.

15. **NOTICE OF MOTION DATED 24 MARCH 2022: SURREY POLICE AND CRIME PANEL**

In accordance with Council Procedure Rule 11, Councillor Paul Spooner to propose, and Councillor Keith Witham to second the following motion:

“In recent weeks, a sub-committee of the Surrey Police and Crime Panel, which is majority male, voted to discipline the Police and Crime Commissioner for supporting the view that biologically male rapists were not female.

This is a disgraceful decision by the sub-committee which has caused anger and hurt for women in Surrey, as it sets a precedent that men should police the language of women about an emotive subject.

This Council condemns the decision made by the Surrey Police and Crime Panel sub-committee and calls on the Joint Chief Executive of this Council to send a letter of concern to the Chairman of the Police and Crime Panel”.

16. **NOTICE OF MOTION DATED 25 MARCH 2022: ENDING VIOLENCE AGAINST WOMEN AND GIRLS**

In accordance with Council Procedure Rule 11, Councillor George Potter to propose the following motion:

“Council notes that:

- i. Sexual violence, sexual harassment, and domestic abuse remain endemic in our society:
 - a. In 2019/20, 4.9 million women were victims of sexual assault in England and Wales, according to the Office for National Statistics (ONS).
 - b. A third of 16-18-year-old girls report experiencing unwanted sexual touching at school, according to End Violence Against

Women.

- ii. The pandemic has made the situation worse:
 - a. The ONS report into Domestic abuse during the pandemic in November 2020 found increased demand for victim services and indicators that severity of abuse has increased.
 - b. Plan International UK found that since lockdown began, 1 in 5 girls aged 14-21 experienced public sexual harassment.
 - c. By 2030, 2 million more girls are now at risk of undergoing Female Genital Mutilation (FGM) due to the pandemic according to Plan International.
- iii. The justice system is failing many victims of domestic abuse and sexual violence:
 - a. Out of 139,000 rapes estimated by the ONS in the year ending March 2020, only 58,845 were reported to police. Of those, just 2.4% ended in convictions.
 - b. Three in four domestic abuse cases in England and Wales end without charge, according to Her Majesty's Inspectorate of Constabulary and Fire and Rescue Services.
- iv. Those from minority backgrounds experience domestic abuse disproportionately:
 - a. ONS figures for 2019 show that disabled women were more than twice as likely to experience domestic abuse than non-disabled women.
 - b. LGBT+ people are significantly more likely to experience domestic abuse, with 13 per cent of bisexual women facing intimate partner abuse in 2019/20, according to Stonewall.
 - c. In 2019, 60 per cent of UK police forces admitted referring victims of crime to the Home Office for immigration purposes, harming migrant women.
- v. The Domestic Abuse Act 2021, whilst very welcome, still contains policy gaps, including failure to provide equal protection for migrant women.
- vi. The funding for domestic abuse services in the 2021 Budget falls short of the figure that Women's Aid says is needed by over £200 million per year.
- vii. The UK has failed to ratify the Istanbul Convention, a treaty creating a global framework for protecting women from violence.

Council believes that:

- I. Everyone, regardless of identity, has the right to live a life free from fear and violence.
- II. Current systems and services do not properly tackle continuing violence against women and girls in our society due to underfunding, ingrained culture of victim blaming and lack of available education and training.
- III. Investing in raising awareness, education, and policies aimed at prevention is vital and prevents greater costs long-term.
- IV. An intersectional approach to violence against women and girls is imperative to provide high level care and support to the most vulnerable victims.
- V. Disclosures of abuse must be made easier and always taken seriously by authorities who offer a trauma-informed response.

- VI. Perpetrators of serious violence usually have a history of inflicting abuse and harassment against other women and girls. Tackling violence against women and girls means dismantling this culture.
- VII. Ending violence against women and girls must be a top priority for all levels of government.

Council resolves:

That the Executive be requested:

- A. To recognise misogyny as a hate crime.
- B. To find ways to help support members of our diverse communities who may need specialist care and help.
- C. To ensure that Guildford Borough Council continues to do everything in its power to build a borough free from misogyny and violence against women and girls. This includes continuing to invest in vital services, listening and responding to women and girls about the action needed, and calling out misogyny and sexism wherever we see or hear it.
- D. To work with Surrey Police on improving women's safety in Guildford borough.
- E. To continue to work with local and national networks working to end violence against women and girls
- F. To become a White Ribbon Accredited Organisation.
<https://www.whiteribbon.org.uk/organisations>

Council calls on Surrey Police to:

- a. record harassment of women and girls as a hate crime as soon as possible, not wait until they are required to do so
- b. prioritise investigating crimes against women and girls and ask them to ensure that women and girls are treated with the required sensitivity.

Council calls on Surrey County Council to:

- a. encourage the teaching of age-appropriate education on consent from primary school.
- b. work with schools and families to tackle toxic masculinity culture, and to educate men through campaigns and bringing in male "allies".

Council calls on the Government to:

1. Increase efforts to prevent and detect violence against women and girls by:
 - a. Funding an NHS-style public awareness campaign as soon as possible, including on long-lasting trauma impacts.
 - b. Consulting education leaders and the specialist violence against women and girls sector, to take immediate action on sexual harassment in schools and higher education.
 - c. Implementing guidance to include awareness of public sexual harassment and its consequences in the national curriculum.
 - d. Upskilling all school staff via training to ensure confidence in correctly and sensitively handling disclosures of a sexual or abusive nature.
 - e. Introducing a duty on public authorities to ensure all frontline staff are trained to detect and respond appropriately to domestic abuse.
 - f. Improving cross-government coordination of policies and

- services for separating families across England and Wales.
 - g. Establishing a plan to tackle the social recovery of vulnerable and at-risk women and girls following the pandemic.
 - h. Ensuring the child's safety and needs are put first when decisions are made as to the appropriate level of contact with an abusive parent.
2. Improve outcomes for victims of sexual violence and domestic abuse by:
 - a. Ensuring migrant women have equal access to protection from abuse.
 - b. Introducing training and guidance for organisations on making their services more trans inclusive.
 - c. Offering a long-term funding model for specialist services, including specialist BAME and LGBT+ services, so they can plan strategically and fully focus on providing support.
 - d. Introducing mandatory training for police and the Crown Prosecution Service in understanding the impact of trauma on victims.
 - e. Improving access to independent legal support for victims, including those with no recourse to public funds.
 - f. Introducing mandatory awareness training for local authority Children's Services staff to enable them to appropriately examine and record allegations of domestic abuse which may present as parental conflict.
 - g. Ensuring appropriate support is available for those who do not flee from their abuser.
 - h. Giving Local Authorities the duty and funding to provide appropriate accommodation and support for survivors of abuse
 3. Strengthen the justice system to properly deal with sexual violence and domestic abuse by:
 - a. Urgently increasing funding to reduce Criminal and Family court backlogs.
 - b. Extending protections of 16 and 17-year-olds by expanding the definition of 'position of trust', to include all adults who work/volunteer with under-18s.
 - c. Legislating to make public sexual harassment a criminal offence.
 - d. Legislating to make the promotion of Female Genital Mutilation/Cutting (FGM/C) a hate crime.
 4. Establish the UK as a leader in domestic and global efforts to end violence against women and girls by:
 - a. Ratifying the Istanbul Convention as soon as possible.
 - b. Setting up an independent commission on 'Ending Violence Against Women and Girls' for ongoing, sustainable accountability and progress in domestic and global efforts."

17. COMMON SEAL

To order the Common Seal to be affixed to any document to give effect to any decision taken by the Council at this meeting.