Late Sheets Planning Committee Wednesday, 22 May 2019



Planning Committee

22 May 2019

List of Public Speakers

In accordance with the Council's adopted scheme to allow the public to address meetings of this Committee on planning and related applications and on site specific matters, the following persons have given notice of their wish to speak at this meeting on the applications/matters listed in the table below.

These applications/matters will be considered ahead of the other applications/matters on the Agenda and will be taken in the order indicated. Unless stated otherwise, the page number in the first column of the table refers to the page number on the List of Planning and Related Applications on the Agenda (Item 5).

In each case where an objector has given notice to speak, the applicant (or the applicant's agent) will have been informed and offered the opportunity to address the Committee in accordance with the scheme.

The Committee will deal with tonight's applications in the following order:

ITEM 5 – Planning and Related Applications

PAGE NO(s).	APPLN. NO	SITE		DETAILS OF SPEAKERS
9.	18/P/01771	15 Hillier Road, Guildford, GU1 2JG		Ms Fazia Cater (to object) Ms Amanda Mullarkey (to object) (Cranley Road Area Residents Association) (CRARA)
			3.	Mr Matt Hill (Planning Agent)
19.	18/P/01950	Land to East of White Lane and West of Chestnut Lodge, Drovers Way, Ash Green, Guildford, GU12 6HY		Mr Tim Henderson (to object) Ms Gill Squibb (secretary) (Ash Green Residents Association (to object)
			3.	Mr Kieran Wheeler (Savills) (Planning Agent)
97.	19/P/00362	Holy Trinity Parish Office, 5 Trinity Churchyard, Guildford, GU1 3RR		Mr Stephen Marriott (in support) Rev Canon Robert Cotton (in support)



Planning Committee

22 May 2019

Amendment/Correction/Update List

The Planning Committee membership was agreed by the Council at its Selection meeting held on 15 May 2019:

Chairman	Councillor Marsha Moseley			
Vice-Chairman	Councillor Jan Harwood			
Other members of the Committee	Councillor Jon Askew			
	Councillor David Bilbe			
	Councillor Chris Blow			
	Councillor Dennis Booth			
	Councillor Colin Cross			
	Councillor Angela Gunning			
	Councillor Liz Hogger			
	Councillor Bob McShee			
	Councillor Susan Parker			
	Councillor Caroline Reeves			
	Councillor Tony Rooth			
	Councillor Paul Spooner			
	Councillor Fiona White			
Substitutes	Councillor Tim Anderson			
	Councillor Christopher Barrass			
	Councillor Joss Bigmore			
	Councillor Richard Billington			
	Councillor Graham Eyre			
	Councillor David Goodwin			
	Councillor Gordon Jackson			
	Councillor Steven Lee			
	Councillor Nigel Manning			
	Councillor Ramsey Nagaty			
	Councillor Jo Randall			
	Councillor Will Salmon			
	Councillor Pauline Searle			
	Councillor Patrick Sheard			
	Councillor James Steel			
	Councillor James Walsh			
	Councillor Catherine Young			

Local Plan Policies

Please find attached a list of superseded and retained policies from the 2003 Local Plan.

https://www.guildford.gov.uk/newlocalplan/examination - link to the new Local Plan

https://www.guildford.gov.uk/newlocalplan/localplan - link to 2003 Local Plan

18/P/01771 - (Page 9) - 15 Hillier Road, Guildford, GU1 2JG

The committee index should read 15 Hillier Road and not 16 Hillier Road.

Policy update: Following the adoption of the Guildford Borough Local Plan: strategy and sites, until the local plan Development Management Plan Policies DPD is produced and adopted some of the policies (parts of the policies) contained within the Guildford Borough Local Plan 2003 (as saved by CLG Direction on 24 September 2007) remain part of the development plan.

The applicant has confirmed that they are happy to accept the reduced hours of the use of the amenity area as recommended in condition 1 on p.12 of your agenda, from the extended hours originally sought by the application.

18/P/01950 - (Page 19) - Land to East of White Lane and West of Chestnut Lodge, Drovers Way, Ash Green, Guildford, GU12 6HY

(Please also find attached an appendix in relation to the above application).

Conditions and reasons:

Condition 2 amended as follows (page 23-24)

Drawing No.	Drawing Description	Date Submitted
Layouts		
071709-BEL-TV-01-G	Presentation Planning Layout	21.05.2019
071709-BEL-TV-02-G	Supporting Planning Layout	21.05.2019
071709-BEL-TV-03-G	Storey Heights Layout	21.05.2019
071709-BEL-TV-04-G	Tenure Plan	21.05.2019
071709-BEL-TV-05-G	Unit Types Layout	21.05.2019
071709-BEL-TV-07-G	Materials Layout	21.05.2019
071709-BEL-TV-08-F	Refuse Strategy Layout	21.05.2019
Affordable Houses		
071709-3BD-E1	3BD Housetype - Elevations	21.05.2019
071709-3BD-P1	3BD Housetype - Floor Plans	21.05.2019

Condition 18 amended as follows (page 29):

Dwellings within the development hereby approved shall not be occupied unless and until space has been laid out within the site in accordance with the approved plan, Drawing No. 071709-BEL-TV-02 Rev G for vehicles/cycles to be parked for that plot and for vehicles to turn so that they may enter and leave the site in forward gear. Thereafter the parking / turning areas shall be retained and maintained for their designated purposes.

<u>Reason</u>: In order that the development should not prejudice highway safety nor cause inconvenience to other highway users.

Condition 19 amended as follows (page 29):

The development hereby approved shall not be first occupied unless and until space has been laid out within the site in accordance with a scheme to be submitted to and approved in writing by the Local Planning Authority, for Electrical Charging Points to be provided at each house (where practicable), 20% of parking spaces for flats (including maisonettes) and passive infrastructure be provided for a further 20% of car parking spaces for the flats. This shall all comprise a fast charge socket (current minimum requirements - 7 kw Mode 3with

Type 2 connector - 230v AC 32 Amp single phase dedicated supply). Once implemented these shall be retained and maintained for their designated purposes.

Reason: To encourage the use of electric cars in order to reduce carbon emissions.

Condition 24 amended as follows (page 30):

No development above ground level shall take place until details of existing and proposed finished site levels, finished floor and ridge levels of the buildings to be erected, and finished external surface levels *included a surveyed site section from Station House to plot 1* have been submitted to and approved in writing by the Local Planning Authority. The development shall thereafter be constructed in accordance with the approved details.

<u>Reason</u>: In order to ensure the height of the development is appropriate to the character of the area.

Condition 29 amended as follows (page 31):

The development hereby approved shall have 1 affordable rent 3-bed house which shall be constructed to meet Building Regulations M4(3)(2)(b) 'wheelchair accessible dwelling' standards and 10% of the units hereby approved shall be designed to be meet the Building Regulations 'accessible and adaptable dwellings' M4(2). These shall include within the design of each wheelchair unit internal storage space for the storage of mobility scooters/wheelchairs and associated charging points, where practicable. Thereafter these features shall be retained and maintained for the life of the development.

<u>Reason:</u> In order to provide a flexible housing stock to meet a wide range of accommodation needs.

Informatives:

Informative 3 amended as follows (page 32):

In the event that the package of improvement measures set out in condition 17 above are not implemented by the developer, a contribution shall then be paid to the County Highway Authority so that they can carry out the works. The contribution shall cover the full cost of the works, including the design and implementation costs

Proposal.

Corrections to parking numbers (page 36):

Figures

Total = 143

97 = Allocated

10 = Unallocated

10 = Visitor parking

26 = Garage Parking Spaces (not including those counted in the allocated parking spaces).

Consultations.

Third party comments: (page 40)

One additional letter of objection has been received. The additional concerns raised are summarised below:

- Retention of proposed planting to dismantled railway
 [officer comment: the new planting is on the land under the control of the applicant and
 suggested condition 13 requires its maintenance and replacement of trees of plants in
 the first 5 years]
- Lack of surveyed site sections/levels information from adjoining land [officer comment: suggested condition 24 amended and requires levels details to be submitted]

Planning considerations.

Amendments and corrections.

Housing need and the mix of dwellings proposed (page 43)

With regards to housing mix, Policy H1 is not prescriptive instead seeks a mix of tenure, types and sizes of dwelling, which shall be guided by the Strategic Housing Market Assessment (SHMA) and appropriate to the site size, characteristics and location.

The table compares the SHMA guidance with the proposed scheme:

	SHMA requirement	Proposed			
Affordable	1 bed – 40%	29.2%			
	2 bed – 30%	58.3%			
	3 bed – 35%	12.5%			
	4 bed – 5%	0.0%			
Market	1 bed – 10%	0.0%			
	2 bed – 30%	14.3%			
	3 bed – 40%	42.9%			
	4 bed – 20%	37.1%			

The housing mix would comprise a greater mix of larger market units and 2-bed affordable units. 1 and 2 bed units are expected to be delivered in a town/district centre location or adjoining a transport hub and 2-4 beds units delivered in the out of town settlements. This is an out of town location, where there is greater demand for: family units, downsizers, first time buyers and relations of people who have grown up in the area. The proposal would meet the demand for a range of 2-4 bed homes by these types of groups. So whilst not strictly complying with the SHMA the mix of units would be appropriate given the location.

On residential development sites of 25 homes or more, 10% of new homes will be required to meet Building Regulations M4 (2) category 2 standard (to be 'accessible and adaptable dwellings'), and 5% of new homes will be required to meet Building Regulations M4 (3) category 3 ('wheelchair user dwellings'), under policy H1(4). This requires 6 homes to be 'accessible and adaptable dwellings' which shall be secured by condition. A further 3 units would be required to be 'wheelchair user dwellings', in this case the Housing Team have reviewed the this with the Disability Panel and confirmed that there is only a need for one, this shall be the one of the 3 bed units to be a M4(3)(2)(b) - a wheelchair accessible dwelling. Therefore, given that there only demand for one wheelchair user dwelling the lower provision would be acceptable and shall be secured in the legal agreement and with a planning condition.

As a result, amended plans have been submitted for an enlarged dwelling on plot 17 to meet the requirements for a wheelchair accessible dwelling. The amendments to the approved plans are reflected in condition 2.

Living environment for future occupiers (page 46-47)

Policy H1 of the 2019 Local Plan requires all new development to conform to the nationally described space standards. The proposed internal floor areas of the dwellings would comply with the 'Technical housing standards – nationally described space standard.' The storage areas would comply with all units, except 4 (market) units which are all the same house type (Thatcher – 2 storeys, 3 beds for 4 persons). Since the storage area would be 0.5sqm under the 2.5sqm requirement, however, as overall the unit size is 1.53sqm would be over the requirement; this would be acceptable in this instance.

See Appendix 1 for a technical housing standards schedule.

Highway and parking issues

Parking, highway network and highway safety (page 50)

The 89% of the traffic movements from the site would travel north on White Lane and 26% of journey from the site would continue north over the existing level crossing, thereby increasing traffic over the Ash level crossing, as well as contributing to the associated rat running issues where motorists use the rural road network to avoid the level crossing. It is therefore appropriate that the Council seek appropriate contributions to go towards an improvements over the railway line which shall be secured by the S106.

Legal Agreement Requirements

Heads of Terms (page 56)

• A contribution of £39,710 towards early years education;

18/P/02068 - (Page 59) - 8 Meadow Road, Guildford, GU4 7LW

Policies attached for Burpham Neighbourhood Plan 2015 -2035

- Policy B-EN1: Residential Gardens
- Policy B-FD1: General Development Standards

Local Plan 2003 policies superseded by the emerging Local Plan

New Local Plan policy	LP2003 Superseded policy					
S1						
S2	H1					
S3	G5(6)					
H1	H5, H7, H13, H14					
H2	H11					
Н3	H12					
P1	RE5, RE6					
P2	H6, H9, RE1, RE2, RE3, RE9, RE10, RE15					
Р3	RE4, R11					
P4	G1(6), G1(7)					
P5	NE1					
D1	G1(5), G5(1), G5(6)					
D2	G1(9), G1(10)					
D3	HE1, HE3, HE6					
E1	E1, E2, E3, GT5					
E2	E1, E4					
E3	E2, E3					
E4						
E5	RE8					
E6	T1, T2, T3, T4, T5, T6, T7, T8, R1					
E7	S2, S3, S4, S5, S6, S7					
E8	\$8					
E9	S9, S10					
ID1	G1(7), G2, G6, M3, M5, M6					
ID2						
ID3	M1, M2, M4, G1(1), G1(2), G12, G13					
ID4	G5(10), R1, R5, NE1, NE2, NE3					
SITE ALLOCATIONS	H2, H3, H15, M7, GT3, GT6, GT7, GT8, CF6					
None	M8					

Local Plan 2003 policies retained

LP2003 Retained policy							
G1(3)	RE13						
G1(4)	RE14						
G1(8)	HE2						
G1(11)	HE4						
G1(12)	HE5						
G1(13)	HE7						
G3	HE8						
G4	HE9						
G5(2)	HE10						
G5(3)	HE12						
G5(4)	NE4						
G5(5)	NE5						
G5(7)	NE6						
G5(8)	R2						
G5(9)	R3						
G6	R4						
G7	R6						
G8	R7						
G9	R8						
G10	R9						
G11	R10						
H4	R12						
H8	R13						
E5	CF1						
GT1	CF2						
GT2	CF3						
RE11	CF4						
RE12	CF5						

Nationally Described Space Standards (NDSS) Audit - Land east of White Lane, Ash Green

	House Type	Storeys	Designed Occupancy	NDSS GIA (sqm)		Actual GIA (sqft)	NDSS Storage	Actual Storage	Bed 1	Bed 2	Bed 3	Bed 4	Comments
			Occupancy	(sqiii)	GIA (Sqiii)	GIA (SQIL)	(sqm)	(sqm)					
	POTTER	2	2B3P	70.00	71.43	769.00	2.0	2.0	✓	✓			
	CHANDLER	2	3B4P	84.00	88.39	951.00	2.5	3.0	✓	\checkmark	\checkmark		
	THATCHER	2	3B4P	84.00	85.53	921.00	2.5	2.0	✓	✓	✓		Storage area 0.5m² under but overall unit size is 1.53m² over requirement
щ	MASON	2	3B4P	84.00	98.35	1059.00	2.5	2.9	✓	\checkmark	\checkmark		
PRIVATE	SCRIVENER	2	4B5P	97.00	112.75	1214.00	3.0	3.3	✓	\checkmark	\checkmark	✓	
몺	MILLINER	2	4B5P	97.00	119.70	1289.00	3.0	3.2	✓	\checkmark	\checkmark	✓	
	BOWYER	2	4B5P	97.00	125.95	1356.00	3.0	3.0	✓	\checkmark	\checkmark	✓	
	WEAVER	2	4B5P	97.00	156.80	1688.00	3.0	3.9	✓	\checkmark	\checkmark	✓	
	SPINNER	1	1B2P	50.00	51.00	549.00	1.5	1.5	✓				
	LACEMAKER	1	2B3P	61.00	64.00	699.00	2.0	2.0	✓	✓			
щ	BAKER	2	2B4P	79.00	81.34	876.00	2.0	2.0	✓	✓			
ABL	FARMER	2	3B5P	93.00	95.28	1026.00	2.5	2.5	✓	✓	\checkmark		
FORDABLE	HARVESTER	2	3B5P	93.00	95.28	1026.00	2.5	3.0	✓	✓	\checkmark		
AFFC	3BD	2	3B4P	93.00	108.25	1165.00	2.5	2.5	✓	✓	✓		

Environment Policies

Policy: B-EN 1: Residential Gardens

Permission will not be granted for back garden development where the site makes an important contribution to the character and appearance of the surrounding area or where the inappropriate development of the site would adversely affect the amenities of future occupiers of the site or those currently occupying adjoining or nearby properties.

Individual cases will be assessed on the basis of the character of the area. Any development that exceeds 50% of an existing garden, where the original house floor plan (including garages and out buildings) is left exceeding 33% of the remaining plot size or any new building covers more than 33% of the new plot, will need to be clearly justified with reference to the existing character of the area and the effect on living conditions in both the new dwelling and neighbouring dwellings.

Note 1: See Appendix 2 for village character guidance and housing densities.

Note 2: "Adversely" means the remaining undeveloped site size is less than 67% of the overall site size including the buildings.

Future Development Policies

Policy: B-FD 1: General Development Standards

All development will be designed to a high quality and to reinforce local distinctiveness. Design which fails to have regard to local context and which does not preserve or enhance the character and quality of an area will not be acceptable development. Proposals for new development, extensions and alterations to existing buildings and structures will be expected to:

- have regard to the character assessments set out in Appendix 2 (part of this policy); and
- make efficient use of land while respecting the density, street patterns, plot sizes,
 building lines, character, landscape, and biodiversity of the surrounding area; and
- be suitably designed within the context for which they are set; and
- retain existing important landscape and natural features; and
- ensure that the scale, height and massing of buildings relate sympathetically to the surrounding area; and
- create safe environments addressing crime prevention and community safety; and
- use traditional and vernacular building materials where such treatment is necessary to protect the context of the development concerned.

Note 1: Public consultation has highlighted the importance of maintaining the character of the different parts of Burpham and not introducing development that undermines this. The policy aims to ensure that new development respects local distinctiveness in accordance with the NPPF, paragraph 55.

Note 2: Character Descriptions of Burpham Ward are attached as Appendix 2 to the Plan and form part of this Policy.



Planning Committee

22 May 2019

Late Representations

Since the last date for the submission of views on applications/matters before the Committee this evening, representations in respect of the under mentioned applications/ matters have been received. The letters, copies of which will be available for inspection by councillors at the meeting, are summarised below.

Item 5 - Planning Applications

18/P/02068 - (Page 59) - 8 Meadow Road, Guildford, GU4 7LW

An additional letter of objection was received on 13/05/2019, which is summarised below:

- The location of access on to Marlyns Drive opposite a traffic calming measure would have harmful impact on highway safety
- Inappropriate development for the location and not in keeping with neighbouring properties
- Access to the property across the grass verge should not be allowed as it is not owned by the applicant and it appears that the applicant has encroached the property boundary onto the grass verge [officer note: land ownership is not a relevant planning matter]
- The development would set a dangerous precedent for future developments
- The shrubs and boundary hedges should be protected

<u>19/P/00330 – Land- (Page 81) adjacent to Northrepps Cottage, Green Lane East, Normandy, GU3 2JL</u>

One additional letter of representation has been received raising objections to the development, these are summarised as follows:

- Site near to the remains of a Roman Temple (officer note: the application site does not lie within an Area of High Archaeological Potential)
- Ecological concerns
- Inappropriate development in the Green Belt
- Excessive size
- Increased traffic

